

THE *Trade in America*  
PETITIONS OF Mr. BOLLAN, *102. 8/10*  
AGENT FOR THE  
COUNCIL OF THE PROVINCE of MASSACHUSETTS BAY,  
LATELY PRESENTED TO THE  
TWO HOUSES OF PARLIAMENT;  
WITH A  
BRIEF INTRODUCTION  
RELATING TO THE  
LAW of NATURE, the AUTHORITY of HUMAN RULERS, and  
the SUBJECTS COMMON RIGHT of DEFENCE;  
WITH  
SUBSEQUENT OBSERVATIONS,  
RESPECTING THE  
Nature of the PRINCIPALITIES established in EUROPE by the NOR-  
THERN CONQUERORS, and of the ENGLISH CONSTITUTION;  
TO WHICH IS SUBJOINED THE  
COUNCILS DEFENCE against the Charge of certain MISDEMEANOURS.

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*Men pay too dear for their want of Providence, and find too late that the neglect of justice infallibly, though undiscerned, undermines that security which their policy would raise in the place of what wisdom and justice had provided for them.*

Lord CLARENDONS Survey of the Leviathan.

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L O N D O N

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MDCC LXXIV.

THE HISTORY OF THE

CONSTITUTION OF THE

TWO HOUSES OF PARLIAMENT

WITH A

PREFACE

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## The PETITIONS of Mr. BOLLAN, Agent for the Council of the Province of MASSACHU- SETTS BAY, &c.

THE intellectual system of the universe is not subject to the power of man, “ whose will cannot change nature ;” on the contrary “ every thing being what it is by nature, and not by will,” the most powerful princes, with the aid of all their councils and their forces, cannot justify that which is in its nature unjust, any more than they can reverse the motions of the earth they inhabit ; for universal justice, which is consonant to the eternal reason of things, and to the universal benefit of mankind, is established by the law of nature, that is, by the immutable law of God ; and therefore every law of man made contrary to natural justice is void, and all the actions of subordinate rulers repugnant to it offences against the author of nature, the sole supreme legislator and sovereign of the universe : and “ natural laws “ being essentially just, and the natural object of reason, we can no “ more say we are ignorant of them than that we want the light of “ reason which informeth us of them ; and altho’ positive laws have “ not their force till promulged, natural laws have always theirs “ without promulgation ; and as they can neither be changed nor “ abolished, and have their authority in themselves, they always bind “ men, who cannot pretend ignorance of them”——*Id quod semper æquum & bonum est* JUS dicitur, ut est JUS NATURALE——“ JUSTICE is “ a constant and perpetual will or disposition of giving unto every one “ that which is his right or due ;” and “ without justice there is no “ kingdom,” whatever the external appearances may be.

Truth and justice are in civil society the natural, perpetual, and common safeguard of the subjects, wherein they repose their confidence ; and all human rights being the objects of justice, when any of their rights are brought in question, to them they have recourse for their preservation ; and it being impossible for their judges to do what is just without first having before them what is true, and truth being ever attended with a happy coincidence of all its parts, the knowledge of what is just ariseth from the proper information received, and consideration



had of the whole matter ; and therefore in order to that dispensation of justice which attributes to every one his due, the indispensable common right of free defence doth by natural law and necessity take place, without the benefit whereof it is presumed utterly impossible for the scales of justice to be equally held ; and the right of defence, whereby their other rights are to be protected, being by natural order, for their sakes, first to be admitted, the exclusion of it is conceived to be apparently incompatible with their preservation. *Omnes populi qui legibus & moribus reguntur partim suo proprio, partim communi omnium hominum jure utuntur. Quod naturalis ratio inter omnes homines constituit, id apud omnes peræque custoditur* ; and the right of defence, the use whereof self preservation requires, being a common right established by natural reason, hath been admitted by all nations governed by the principles of justice and equity—From various imperial *Roman* laws it appears that defenders were appointed, 1, of the common-wealth ; and it is remarkable that they sustained neither honours nor offices, as we learn from the received sentences of *Julius Paulus*, an eminent lawyer in the time of *Severus*, and from the *Pandects* and *Code* of *Justinian*. The words of *Paulus* are, *Defensores reipublicæ ab honoribus & muneribus eodem tempore vacant*. 2, of the senate. 3, of the people. 4, of cities. 5, of municipes, or any corporation\*. 6, of the palace. 7, of churches. 8, of villages. 9, of absent persons.

With respect to the *Roman* colonies ; in the time of the common-wealth the colonists, whether they had the right of *Roman* citizens, or the *Latin* or *Italic* right, appointed their deputies to appear for them, defend their rights, and negotiate their affairs depending before the government at *Rome* ; and of their use of this mode of defence and negotiation under the imperial government there is a notable monument remaining at *Trieste*, in *Istria*†, the seat of an ancient *Roman* colony, to wit, “ a decree of the *duumviri*,” that is, officers who, according to the constitution of the colonies, formed upon the model of the *Roman* state, supplied the place of the two *consuls* ; wherein, among many things set forth at large in honour of *Fabius Severus*, it is declared that he had defended their public causes “ before the *Cæsarian* judges, and “ also before the emperor himself ;” wherein, “ by the JUSTICE of the

\* *Lampridius* saith that *Alex. Severus* constituted bodies [politic] of all artificers, and gave to them defenders, to be taken out of their respective bodies.

† Situate in the north-west part of *Italy*.



“divine prince, and his own excellent and most prudent orations, he  
 “had obtained success;” and that he had so happily prosecuted the  
 public desire, as the sentences and letters of *Antoninus Augustus Pius*  
 manifested, as to prevail that the *Carni* and *Catari* should partake of  
 the honour and privilege of their common-wealth; wherefore they  
 decreed a gilt *equestrian* statue to be erected to his honour in the most  
 public part of the city, with their decree inscribed upon the base.—  
 This decree is now found in the town wall, opposite St. *Laurence* church.

*Cicero*, in his oration against the most flagitious *Vatinius*, saith that  
 “in the city of *Rome* oppugnancy was sometimes wont to be censured,  
 “DEFENCE never.” In his oration for *P. Sextius*, when speaking of  
 the institution of human society, he saith, “the most interesting  
 “things are *right* and *force*; upon refusing one of these we must use  
 “the other. Are we willing to have *force* extinguished? of necessity  
 “*right* prevailleth, that is, *judgments*, in which all *right* is contained.”  
 In his first book of laws he saith that “of all things which are the  
 “subjects of dispute among learned men, truly nothing is more excel-  
 “lent than thoroughly to understand that we are born for JUSTICE,  
 “and that RIGHT is established not by opinion but NATURE.” And in  
 one of his familiar epistles to *Papirius Pætus*, written after the usurpa-  
 tion of *Julius Cæsar*, he saith, “I see nothing to fear from him who  
 “hath all power, except that all things are uncertain when right is de-  
 “parted from.”

To the Honourable the Commons of GREAT BRITAIN in  
 Parliament assembled,

The PETITION of WILLIAM BOLLAN, Esq; Agent for the Council  
 of the Province of MASSACHUSETTS BAY, in NEW ENGLAND,

Most humbly sheweth,

THAT the *English American* colonies were deduced and planted by  
 the adventurers and settlers at their expense, in foreign inhospitable  
 lands, acquired by their vigorous efforts, made under the authority of  
 their princes, granted with the encouragement proper for this spirited  
 and noble enterprize.

THAT the several princes by whose authority the colonies were esta-  
 blished, and the numerous nobles and other worthy persons, of whom  
 several



several were men of the greatest accomplishments, endued with the wisdom proper for obtaining and preserving empire, by whose advice, aid, and concurrence they were undertaken and advanced, were so far from understanding that these adventurers and settlers, who by their travel and expenses, labours and dangers, should enlarge the public dominion, should thereby, contrary to natural justice, lessen their public liberties, that from the many letters patent royal made and passed for obtaining and regulating new dominion, and the whole history of their settlement, it manifestly appears it was the intent of all parties, that the settlers, and their posterity should enjoy the same; whereupon they became adventurers; and inspirited by their confidence herein, with their long and quiet enjoyment of their public rights, overcoming difficulties, perils, and hardships inexpressible and innumerable, they raised the kings *American* empire out of a dreary and dangerous wilderness, with so great and continual encrease of commerce, that of late years it hath given employment unto two thirds of the *British* shipping, with a comfortable support to no small part of the inhabitants of *Great Britain*, and great addition to the dignity and strength of its naval empire.

THAT by the statute law of this kingdom it is clearly supposed, and in effect fully declared, that the colonists were well entitled to the *ENGLISH RIGHT*, and the lands they inhabit free.

THAT the *acta regia* of queen *Elizabeth*, and her successors, whereby the acquets of new dominion were made and established, and security given to the adventurers, planters, and their descendants of the perpetual enjoyment of their public liberties, having, as your petitioner presumes, never been laid before this honourable house, nor the colonies ever yet had an opportunity to ascertain and defend their invaluable rights; and the honourable house, as your petitioner is advised, now having under their consideration the state of the northern colonies,

Your petitioner humbly prays that he may be admitted to appear and lay before this honourable house authentic copies of the proper *acta regia*, and to support the matters herein contained in a manner suitable to their nature, and to the inclinations of this honourable house.

W. BOLLAN.

On



On the 14th of March, 1774, Sir *Joseph Mawbey* presented this petition, before the house proceeded to consider the state of *America*; and the admission of it being opposed a considerable debate ensued, which was concluded by a majority of votes given for its allowance so far as to order it to lye upon the table, where, the petitioner understood, it was to lye ready for the merits to be passed upon when any future occasion should require it.

On the 18th a bill for removing the officers of the customs, and shutting up the port of *Boston*, was brought into the house, read, and ordered to be read a second time on the 21st, when Sir *Joseph Mawbey* before the second reading moved that the petitioner might be heard in support of his petition upon the table, which being opposed, was refused, as the petitioner was inform'd, chiefly for this reason, that it did not relate to the bill depending; but that in the course of the opposition it was allowed there would be a time for the petitioners being heard upon a proper petition; whereupon, according to his information, a worthy member in vain desired to have that time ascertained— This refusal occasioned the following petition to be afterwards presented.

II. To the Honourable the Commons of GREAT BRITAIN, in Parliament assembled,

The PETITION of WILLIAM BOLLAN, Esq; Agent for, and in behalf of, the Council of the Province of MASSACHUSETTS BAY; and likewise of himself, and the other Inhabitants of the Town of BOSTON,

Most humbly sheweth,

THAT “ the bill for the immediate removal of the officers  
 “ concern'd in the collection and management of his majestys  
 “ duties of customs from the town of *Boston*, in the province of *Massachusetts Bay*, in *North America*, and to discontinue the landing,  
 “ discharging, lading and shipping of goods, wares and merchandize at  
 “ the said town of *Boston*, or within the harbour thereof,” at present depending under consideration of this honourable house, contains various provisions proposed to be enacted, inconsistent with the ancient and just rights, meritorious services, lawful possessions, reasonable customs,



toms, usual comforts of life, and common social benefits, with other important interests of all the persons in whose behalf this petition is presented, long held in amicable conjunction with the other inhabitants of the province, and the most desirable connection with innumerable persons employ'd in manufactures, trade and navigation in *Great Britain*, whereby they have been well maintain'd and prospered; and moreover inconsistent with the general circulation of *American* commerce, from which so great benefits are daily received by this kingdom various ways;

Wherefore your Petitioner humbly prays that he may be heard before this honourable house, in order to prevent these provisions from passing to be enacted.

W. BOLLAN.

On the 25th of *March*, Mr. alderman *Crosby*, before the third reading of the bill, offer'd this petition to the house, and stated the particulars of its contents, adding that having seen the petitioners authority from the council he was therewith fully satisfied, and doubted not the house would be so likewise, on the petitioners producing the same; but after debate the question being put, that this petition be brought up, it passed in the negative.

### III. To the Honourable the Commons of GREAT BRITAIN, in Parliament assembled,

The PETITION of WILLIAM BOLLAN, Esq; Agent for the Council of his Majestys Province of MASSACHUSETTS BAY, in NEW ENGLAND,

Most humbly sheweth,

**T**HAT the charter of this province, which is at present composed of the ancient colonies of *Massachusetts Bay* and *New Plymouth*, and the province of *Main*, with certain lands lying to the eastward, was by their late excellent majesties king *William* and queen *Mary*, in the 3d year of their reign, granted to the inhabitants, in consequence of their signal services in point of their settlement and defence, at great expence, and under extreme difficulties and hardships, encreased by an extensive



extensive frontier, subjected to the inroads, devastations and cruelties of the *French* and their *Indians*, their majestys being moreover induced to grant this charter by the *Massachusetts* colony having in the year 1690, at their own expense, reduced *Port-royal* to their majesties obedience, and taken possession in their behalf of 90 leagues, or more, of the western sea-coast, and by the said colonies having afterwards, in the same year, made an expedition against *Canada*, tho' without success, consisting of between 30 and 40 sail of ships, great and small, and 2000 men, the great expense whereof being wholly unable to pay, they then made the first use of paper bills of public credit, to serve in common payments; which tho' a temporary partial relief, became in time a general grievance, under which the province labour'd fifty years or more.

THAT in the year 1704, to annoy the *French* settlements on the sea-coast, this province raised 550 men, with 14 small transports, and 36 whale boats, convoyed by the *Jersey* and *Gosport* ships of war, with the province *Snow*. They ravaged several of the enemies small settlements; but when they came before *Port-royal*, both sea and land officers agreed no attempt shou'd be made to reduce it.

THAT early in the year 1707, this province raised 1000 men to ravage *Nova Scotia*, and, if practicable, to reduce *Port-royal*, being strengthened by forces from *Rhode Island*, and *New Hampshire*. They were convoyed by the *Deptford* ship of war, and the province galley. This force by two several expeditions, the army being reinforced in the latter by *Massachusetts* troops, attempted in vain that summer to reduce *Port-royal*.

THAT in the year 1709, by the queens order, this province, with assistance from *Rhode Island*, raised 1200 men, and provided proper transports, to be employ'd with considerable land and sea force to be sent from *England* to attack *Quebec* and other *French* settlements: but the *English* forces being otherwise employed did not come that year. In the next a lesser force came to *Boston*, which being join'd by two regiments, raised, and provided with proper transports by the *Massachusetts* province, and two other regiments raised by other *New England* colonies, they proceeded, under convoy of several ships of war, against *Port-royal*, and reduced it to her majestys obedience.

THAT in the year 1711 the queen having resolved to prosecute a powerful expedition against *Canada*, on the 8th of *June* the province received



received notice of it, with orders for them and other colonies to provide their quota of men, and for the province to provide ten weeks provision for the army, amounting to near 7000 men: altho' distress'd by this short notice, they exerted their utmost zeal and vigour to comply with every requisition, and, among other measures, the general assembly being sitting, an order pass'd to impress all provisions, in whose possession soever; and the fleet consisting of 15 ships of war, and 40 transports, which arrived on the 24th, the addition of so great numbers caused such a sudden scarcity of all poultry and fresh meat, that if the usual consumption of the inhabitants had continued the forces must have wanted necessary refreshment; wherefore many of the principal gentlemen in *Boston* engaged, while the fleet lay there, to eat only salt provisions in their families.

THAT in the former part of the war with *France* begun in the year 1744, *Massachusetts* province several times saved *Annapolis-royal*, by which alone *Nova Scotia* was held, when in imminent danger of falling into the enemies hands.

THAT in the year 1745, after some time despairing of success in so great an enterprize, at length exerting their utmost zeal and abilities they form'd and prosecuted, with assistance from their neighbours, the memorable expedition against *Louisburg*, declared by its commanders the brightest jewel in the crown of *France*, garrisoned by *French* and *Swiss* soldiers, and defended by above 100 cannon mounted; yet these new-raised troops, after bravely making good their difficult landing against the party appointed to oppose them, with activity and patience enduring the greatest fatigues and hardships, dragging by hand their cannon thro' morasses deem'd by the enemy impassable, raising battery after battery against this fortress, and continuing their labour, prudence, vigilance and valour during a siege of seven weeks, cover'd by a considerable number of ships of war, by royal order appointed for this purpose, for no convey or assistance could be obtain'd from either of the two squadrons in *America* upon application to their commanders, they reduced the enemys forts, batteries, and the whole city into such an untenable state that the enemy surrender'd it, with all its dependances, to the kings obedience.

THAT upon your petitioners first appearance before the lords of the treasury, as agent for the province, to obtain payment of the expenses of this expedition, and taking notice how moderate they were, and that



that the like expedition from *England* would have cost much more, the first lord answer'd that he believ'd it wou'd have cost three times as much, and probably not have succeeded.

THAT in the year 1746 *Britain* and *France* having form'd their respective great designs of enlarging their *American* dominions, and troops being appointed to be rais'd in the northern colonies, to join the *British* forces, 5000 at least being expected in the whole, out of 8200 rais'd by nine of those colonies 3500 were rais'd, and prepared for embarking in six weeks, by the *Massachusetts* province, the chief intent of the whole armament by sea and land being the reduction of *Canada*; but the *British* forces never proceeded to execute this design, altho' duke d'Anville sail'd with the *Brest* squadron, and upwards of 3000 land forces, expecting to be join'd by monsieur Conflans squadron from the *West Indies*, and a force of 1700 *Canadians* and *Indians*, which lay under command of monsieur de Ramsay in *Nova Scotia*, ready for their arrival, and with the whole to recover *Louisbourg*, conquer *Nova Scotia*, and ravage all the *British* sea coast on the continent, whose providential deliverance now took place.

THAT of the *Massachusetts* troops rais'd for the *Canada* expedition, at first 400, and afterwards 300 more, were sent to succour *Nova Scotia*, a party of whom stationed at *Minas* were on the 1st of Jan. by monsieur le Corne, a *French* officer, who made an extraordinary march in a violent storm, surprized, 160 kill'd, wounded and taken prisoners, the rest capitulating upon terms not to bear arms against the *French* in *Nova Scotia* for one year. Soon after this de Ramsay return'd with his troops to *Canada*, all the other *Massachusetts* troops rais'd for the *Canada* expedition continuing in pay til September 1747.

THAT " in the course of sixty years the *Massachusetts* province was " at greater expense, and lost more of its inhabitants, than all the other " colonies upon the continent taken together."

THAT the late war with *France*, begun in the year 1749 by her hostile invasion of *Nova Scotia*, not being repell'd in season according to the solicitations of the *Massachusetts* province, was from time to time extended, the *French* seizing important parts of the country while the *English* were negotiating about its boundaries at *Paris*, until at length the war blazed forth in a manner notorious to the world.

THAT in the former part of the year 1755 *Massachusetts* province propos'd to *New Hampshire*, *Connecticut*, *Rhode Island*, *New York*, *New*



*Jersey* and *Pensilvania* to engage with them to erect, for their common defence, a strong fort near the *French* fort at *Crown-point*, 5000 men at least being deem'd requisite for this service. The southern colonies gave no answer. The *Massachusetts* agreed to raise 1200 men, to be commanded by Sir *William Johnson*; but they raised 1500. It was at this time expected the grand expedition upon the *Ohio* under general *Braddock* would draw the enemys chief attention and strength that way; but the unhappy defeat of that army so far alarmed the *Massachusetts* assembly, that they voted a reinforcement of 2800 men. While these troops were raising the enemy flush'd with success march'd about 2000 men to attack fort *Lyman*, not 50 miles distant from *Albany*. After making their appearance they turn'd off, and follow'd general *Johnson*, who, having superiour numbers to encounter, retreated to the camp, which the enemy attack'd, but were by the valour of these new raised troops defeated, pursued, and their commander baron *Dieskau* taken prisoner, this being the first check given to the arms of *France* in that war.

THAT the war being afterwards on the part of *Britain* extended, inspirited, and directed by wise and noble counsels, the *Massachusetts* province from year to year raised about three tenth parts of the troops raised by all the colonies, thereby exceeding in no small measure their proportion.

THAT this province hath at all times chearfully complied with the requisition of their sovereign, and moreover exceeded the same when the public service seem'd to require it.

THAT the manifold laudable attempts and public services of the *Massachusetts* province were made and perform'd by the advice of the council appointed according to their present charter; wherefore it is humbly conceived the same was in this respect, as well as in point of inspiring the inhabitants, well adapted to promote the public service upon the most important occasions.

THAT this provincial council hath been most unjustly misrepresented various ways, as your petitioner is ready to prove by authentic copies of the minutes of their proceedings, enter'd in the council-books by the secretary of the province, which your petitioner humbly conceives is the proper evidence in this case, and, with other proper proof, sufficient clearly to shew their good conduct while they were suffering under the erroneous or injurious treatment of others.

THAT



THAT the administration of justice in criminal and civil causes under the present charter and laws hath been remarkably free from every stain of partiality and corruption.

THAT colonies planted in a distant quarter of the globe, and daily extending with difficulty their settlements into the wilderness, in the nature of the case, require an interior policy suitable to their circumstances, differing widely from those of their mother country, the utility whereof cannot be easily discerned by persons who are strangers to their condition.

THAT the services of the *Massachusetts* inhabitants in securing or augmenting the sources of naval strength, considered in their nature and relations, were so great and seasonable, that, in your petitioners humble opinion, if they had not taken place the *British* naval power wou'd certainly not so far have exceeded that of *France* as it hath done of late years; nevertheless these inhabitants are brought into danger of losing the chief part of those charter rights and privileges which they have bought so dear, by a bill depending in this honourable house for better regulating their government.

THAT where the charter rights of any of his majestys subjects are questioned in any judicial course of proceeding, such subjects are timely apprized thereof, that they may appear before the court, and make their defence as well upon the facts as upon the inference to be drawn from those facts; and this course of hearing the defendants is essential to justice; but if the said bill should now pass into a law it wou'd condemn the inhabitants of the said province unheard.

Therefore your petitioner humbly prays this honourable house will be pleased to suspend all further proceedings herein until he can give them notice hereof, and they can prepare their defence, and give proper corporate authority for the regular defence of their corporate rights and privileges.

W. BOLLAN.

On the 28th of *April* the right honourable Mr. *Dowdeswell* presented this petition, the admission whereof being opposed a long debate ensued, and in conclusion it was rejected.



I. To the Right Honourable the Lords Spiritual and Temporal,  
in Parliament assembled,

The PETITION of WILLIAM BOLLAN, Esq; Agent for, and in  
behalf of, the Council of the Province of MASSACHUSETTS BAY;

Most humbly sheweth,

THAT "the bill for the immediate removal of the officers  
"concern'd in the collection and management of his majestys  
"duties of customs from the town of *Boston*, in the province of *Mas-*  
"*sachusetts Bay*, in *North America*, and to discontinue the landing,  
"discharging, lading and shipping of goods, wares and merchandize at  
"the said town of *Boston*, or within the harbour thereof," at present  
depending under consideration of this right honourable house, contains  
various provisions proposed to be enacted, inconsistent with the ancient  
and just rights, lawful possessions, usual comforts of life, and com-  
mon social benefits, with other important interests of all the petitioners  
constituents, long held in amicable conjunction with the other inhabitants  
of *Boston* and the province, and the other colonies, and the most defi-  
rable connection with innumerable persons employ'd in manufactures,  
trade and navigation in *Great Britain*, whereby they have been well  
maintain'd and prospered; and moreover inconsistent with the general  
circulation of *American* commerce, from which so great benefits are  
daily received by this kingdom various ways.

THAT the merchants of *Boston* were not partakers of the offense  
committed by the late destruction of the tea there, nor of any other act of  
violence; nevertheless, if the present bill be enacted, they will be-  
come the chief sufferers, together with numerous *British* merchants,  
and manufacturers:

Wherefore your lordships petitioner humbly prays that he may be  
heard before this right honourable house, in order to prevent  
these provisions from passing to be enacted.

W. BOLLAN



On the 30th of *March*, before the third reading of the bill, the right honourable the earl of *Stair* presented this petition, which being read, and the petitioners authority produced by his lordship, and motion made for the petitioner to be heard, it was opposed; whereupon a debate arose, which issued in their lordships order for him to be called in for that purpose; and he was heard accordingly.

II. To the Right Honourable the LORDS Spiritual and Temporal,  
in Parliament assembled,

The PETITION of WILLIAM BOLLAN, Esq; Agent for the Council of his Majestys Province of MASSACHUSETTS BAY, in NEW ENGLAND,

Most humbly sheweth,

THAT the charter of this province, which is at present composed of the ancient colonies of *Massachusetts Bay* and *New Plymouth*, and the province of *Main*, with certain lands lying to the eastward, was by their late excellent majesties king *William* and queen *Mary*, in the 3d year of their reign, granted to the inhabitants, in consequence of their signal services in point of their settlement and defence, at great expense, and under extreme difficulties and hardships, encreased by an extensive frontier, subjected to the inroads, devastations and cruelties of the *French* and their *Indians*; their majesties being moreover induced to grant this charter by the *Massachusetts* colony having in the year 1690, at their own expense, reduced *Port royal* to their majesties obedience, and taken possession in their behalf of 90 leagues, or more, of the western sea coast, and by the said colonies having afterwards, in the same year, made an expedition against *Canada*, tho' without success, consisting of between 30 and 40 sail of ships great and small, and 2000 men, the great expense whereof being wholly unable to pay, they then made the first use of paper bills of public credit, to serve in common payments, which, tho' a temporary partial relief, became in time a general grievance, under which the province labour'd fifty years, or more.

THAT in the year 1704, to annoy the *French* settlements on the sea coast, this province raised 550 men, with 14 small transports, and 36 whale boats, convoy'd by the *Jersey* and *Gosport* ships of war, with the province *Snow*. They ravaged several of the enemies small settlements;



but when they came before *Port-royal*, both sea and land officers agreed no attempt should be made to reduce it.

THAT early in the year 1707 this province raised 1000 men to ravage *Nova Scotia*, and, if practicable, to reduce *Port-royal*, being strengthened by forces from *Rhode Island* and *New Hampshire*: they were convoy'd by the *Deptford* ship of war, and the province galley. This force by two several expeditions, the army being reinforced in the latter by *Massachusetts* troops attempted in vain that summer to reduce *Port-royal*.

THAT in the year 1709, by the queens order, this province, with assistance from *Rhode Island*, raised 1200 men, and provided proper transports, to be employ'd with considerable land and sea force to be sent from *England*, to attack *Quebec*, and other *French* settlements; but the *English* forces, being otherwise employ'd, did not come that year. In the next a lesser force came to *Boston*, which being join'd by two regiments raised, and provided with proper transports, by the *Massachusetts* province, and two other regiments raised by other *New England* colonies, they proceeded, under convoy of several ships of war, against *Port-royal*, and reduced it to her majestys obedience.

THAT in the year 1711 the queen having resolved to prosecute a powerful expedition against *Canada*, on the 8th of *June* the province received notice of it, with orders for them and other colonies to provide their quota of men, and for the province to provide ten weeks provision for the army, amounting to near 7000 men: altho' distress'd by this short notice, they exerted their utmost zeal and vigour to comply with every requisition, and, among other measures, the general assembly being sitting, an order pass'd to impress all provisions, in whose possession soever; and the fleet consisting of 15 ships of war, and 40 transports, which arrived on the 24th, the addition of so great numbers caused such a sudden scarcity of all poultry and fresh meat, that if the usual consumption of the inhabitants had continued the forces must have wanted necessary refreshment; wherefore many of the principal gentlemen in *Boston* engaged, while the fleet lay there, to eat only salt provisions in their families.

THAT in the former part of the war with *France* begun in the year 1744, *Massachusetts* province several times saved *Annapolis-royal*, by which alone *Nova Scotia* was held, when in imminent danger of falling into the enemies hands.

THAT



THAT in the year 1745, after some time despairing of success in so great an enterprize, at length exerting their utmost zeal and abilities they form'd and prosecuted, with assistance from their neighbours, the memorable expedition against *Louisbourg*, declared by its commanders the brightest jewel in the crown of *France*, garrisoned by *French* and *Swiss* soldiers, and defended by above 100 cannon mounted; yet these new raised troops, after bravely making good their difficult landing against the party appointed to oppose them, with activity and patience enduring the greatest fatigues and hardships, dragging by hand their cannon thro' morasses deem'd by the enemy impassable, raising battery after battery against this fortress, and continuing their labour, prudence, vigilance and valour during a siege of seven weeks, cover'd by a considerable number of ships of war, by royal order appointed for this purpose, for no convoy or assistance could be obtain'd from either of the two squadrons in *America* upon application to their commanders, they reduced the enemys forts, batteries, and the whole city into such an untenable state that the enemy surrender'd it, with all its dependances, to the late kings obedience.

THAT upon your lordships petitioners first appearance before the lords of the treasury, as agent for the province, to obtain payment of the expenses of this expedition, and taking notice how moderate they were, and that the like expedition from *England* would have cost much more, the first lord answer'd that he believ'd it wou'd have cost three times as much, and probably not have succeeded.

THAT in the year 1746 *Britain* and *France* having form'd their respective great designs of enlarging their *American* dominions, and troops being appointed to be raised in the northern colonies, to join the *British* forces, 5000 at least being expected in the whole, out of 8200 raised by nine of those colonies 3500 were raised, and prepared for embarking in six weeks, by the *Massachusetts* province, the chief intent of the whole armament by sea and land being the reduction of *Canada*; but the *British* forces never proceeded to execute this design, altho' duke d'*Anville* sail'd with the *Brest* squadron, and upwards of 3000 land forces, expecting to be join'd by monsieur *Conflans* squadron from the *West Indies*, and a force of 1700 *Canadians* and *Indians*, which lay under command of monsieur *de Ramsay* in *Nova Scotia*, ready for their arrival, and with the whole to recover *Louisbourg*, conquer *Nova Scotia*,  
and



and ravage all the *British* sea coast on the continent, whose providential deliverance now took place.

THAT of the *Massachusetts* troops raised for the *Canada* expedition, at first 400, and afterwards 300 more, were sent to succour *Nova Scotia*, a party of whom stationed at *Minas* were on the 1st of Jan. by monsieur *le Corne*, a *French* officer, who made an extraordinary march in a violent storm, surprized, 160 kill'd, wounded and taken prisoners, the rest capitulating upon terms not to bear arms against the *French* in *Nova Scotia* for one year. Soon after this *de Ramsay* return'd with his troops to *Canada*, all the other *Massachusetts* troops raised for the *Canada* expedition continuing in pay til September 1747.

THAT "in the course of sixty years the *Massachusetts* province was "at greater expense, and lost more of its inhabitants, than all the other "colonies upon the continent taken together."

THAT the late war with *France*, begun in the year 1749 by her hostile invasion of *Nova Scotia*, not being repell'd in season according to the solicitations of the *Massachusetts* province, was from time to time extended, the *French* seizing important parts of the country while the *English* were negotiating about its boundaries at *Paris*, until at length the war blazed forth in a manner notorious to the world.

THAT in the former part of the year 1755 *Massachusetts* province proposed to *New Hampshire*, *Connecticut*, *Rhode Island*, *New York*, *New Jersey* and *Pensylvania* to engage with them to erect, for their common defence, a strong fort near the *French* fort at *Crown-point*, 5000 men at least being deem'd requisite for this service. The southern colonies gave no answer. The *Massachusetts* agreed to raise 1200 men, to be commanded by Sir *William Johnson*; but they raised 1500. It was at this time expected the grand expedition upon the *Ohio* under general *Braddock* would draw the enemys chief attention and strength that way; but the unhappy defeat of that army so far alarmed the *Massachusetts* assembly, that they voted a reinforcement of 2800 men. While these troops were raising the enemy flush'd with success march'd about 2000 men to attack fort *Lyman*, not 50 miles distant from *Albany*. After making their appearance they turn'd off, and follow'd general *Johnson*, who, having superiour numbers to encounter, retreated to the camp, which the enemy attack'd, but were by the valour of these new raised troops defeated, pursued, and their commander baron *Dieskau* taken prisoner,



prisoner, this being the first check given to the arms of *France* in that war.

THAT the war being afterwards on the part of *Britain* extended, inspirited, and directed by wise and noble counsels, the *Massachusetts* province from year to year raised about three tenth parts of the troops raised by all the colonies, thereby exceeding in no small measure their proportion.

THAT this province hath at all times chearfully complied with the requisition of their sovereign, and moreover exceeded the same when the public service seem'd to require it.

THAT the manifold laudable attempts and public services of the *Massachusetts* province were made and perform'd by the advice of the council appointed according to their present charter; wherefore it is humbly conceived the same was in this respect, as well as in point of inspiriting the inhabitants, well adapted to promote the public service upon the most important occasions.

THAT this provincial council hath been most unjustly misrepresented various ways, as your lordships petitioner is ready to prove by authentic copies of the minutes of their proceedings, enter'd in the council-books by the secretary of the province, which your lordships petitioner humbly conceives is the proper evidence in this case, and, with other proper proof, sufficient clearly to shew their good conduct while they were suffering under the erroneous or injurious treatment of others.

THAT the administration of justice in criminal and civil causes under the present charter and laws hath been remarkably free from every stain of partiality and corruption.

THAT colonies planted in a distant quarter of the globe, and daily extending with difficulty their settlements into the wilderness, in the nature of the case, require an interior policy suitable to their circumstances, differing widely from those of their mother country, the utility whereof cannot be easily discerned by persons who are strangers to their condition.

THAT the services of the *Massachusetts* inhabitants in securing or augmenting the sources of naval strength, considered in their nature and relations, were so great and seasonable, that, in your lordships petitioners humble opinion, if they had not taken place the *British* naval power wou'd certainly not so far have exceeded that of *France* as it hath done of late years; nevertheless these inhabitants are brought into danger of losing the chief part of those charter rights and privileges which they



have bought so dear, by a bill depending in this right honourable house for better regulating their government.

THAT when the charter rights of any of his majestys subjects are questioned in any judicial course of proceeding, such subjects are timely apprized thereof, that they may appear before the court, and make their defence as well upon the facts as upon the inference to be drawn from those facts; and this course of hearing the defendants is essential to justice; but if the said bill should now pass into a law it wou'd condemn the inhabitants of the said province unheard.

Therefore your petitioner humbly prays this right honourable house will be pleased to suspend all further proceedings herein until he can give them notice hereof, and they can prepare their defence, and give proper corporate authority for the regular defence of their corporate rights and privileges; and that he may be heard by your lordships in support of this petition.

W. BOLLAN.

On the 11th of *May*, before the third reading of the bill, his grace the duke of *Richmond* presented this petition, and moved, that the petitioner might be heard in support of it, which being opposed a debate ensued; and the question being put it passed in the negative; the petition being order'd to lye upon the table.

### III. To the Right Honourable the LORDS Spiritual and Temporal, in Parliament assembled,

The PETITION of WILLIAM BOLLAN, Esq; Agent for the Council of his Majestys Province of MASSACHUSETTS BAY, in NEW ENGLAND,

Most humbly sheweth,

THAT the colonies deduced and planted by the *English* in *America*, were by their establishment well entitled to all the benefits of the common law, to be for ever enjoy'd in as ample manner as if the adventurers had continued their abode in *England*.

THAT this was evidently the sense of the several princes and other parties therein concerned. Sir *Francis Bacon*, one of the grantees of *Newfoundland*, in his advice given to the prime minister of king *James*,



at his desire, when speaking of the colonies, saith, " the general law " by which they must be guided and governed must be the common " law of *England*." In this point the most eminent state lawyers and able statesmen have since concurr'd, as your lordships petitioner conceives, until deviations took place of late years.

THAT in the year 1667 the house of commons by their impeachment of the earl of *Clarendon* of high treason and high misdemeanours, among other articles, accused him of having introduced an arbitrary government in his majestys foreign plantations, and caused such as complained thereof before his majesty in council to be long imprisoned for so doing; whence the abhorrent sense of arbitrary government then prevailing is manifest, and from his lordships vindication of himself, written in his exile, in answer to this article, among other things, it appears, that one *Farmer* had been sent over by lord *Willoughby*, governor of *Barbadoes*, under a direct full charge of mutiny, sedition and treason, and that his lordships constant opinion, given in council, was that he shou'd be sent back a prisoner, to be tried by the law and justice of the island.

THAT without a perfect confidence of the original settlers in the royal assurance given under the great seal of the kingdom that themselves, and their posterity, should perpetually enjoy the ENGLISH RIGHT in its plenitude and excellence, they never wou'd have undertaken and suffered the unspeakable difficulties and hardships attending their acquist and settlement of new dominion.

THAT if their meritorious proceedings had not taken place, the chief part at least of the *British American* empire wou'd in course have fallen into the hands of *France*, whereby her naval power wou'd have been so far augmented that long before this time it wou'd, in all probability, have become insuperable.

THAT each colony, by its nature and institution, forms a separate society, with a distinct constitution or common-wealth, invested for its safety and well being with the power of dispensing *jus publicum* in cases of murder (whereby the land may be cleansed from the stain of innocent blood) and of other capital crimes.

THAT by the present charter of the *Massachusetts* province it was granted and ordained, that the general assembly shou'd for ever have full power to constitute judicatories, and courts of record, for the hearing, trying and determining all manner of crimes, capital, or not capital, arising or happening within the same.

THAT



THAT by an act of the said general assembly, made in the year 1699, it was provided that there shou'd be a superiour court of judicature, court of assize and general goal delivery, over the whole province, to be annually held at the times and places (to wit in the severall counties) therein mention'd, who shou'd have cognizance of all pleas of the crown, and punishment of offenders, as amply to all intents and purposes as the court of kings-bench in *England* hath, with power to give judgment, and award execution.

THAT this court of judicature since its establishment hath so duly dispensed justice in criminal causes, that, the petitioner presumes, no instance can be given of any innocent man who was tried before them for any capital offense suffering for it; nor of any real offenders escaping with impunity; nor of any complaint of their want of ability, or integrity; nor of the jurors partiality or corruption, the jurors and witnesses having a deep sense of the obligation of an oath.

THAT by the charter aforesaid it is thus provided; " the governour  
" shall not at any time hereafter, by vertue of any power hereby granted,  
" or hereafter to be granted to him, transport any of the inhabitants  
" of our said province out of the limits of the same, without their free  
" consent, or the consent of the general assembly."

THAT nevertheless by the bill depending in this right honourable house, " for the impartial administration of justice, in the cases of persons questioned for any acts done by them in the execution of the  
" law, or for the suppression of riots and tumults in the province of  
" *Massachusetts Bay in New England*," such a new mode of proceeding and trial of persons in certain cases, charged by inquisition, indictment, or appeal, with murder or other capital crime committed within the said province, is proposed to be enacted as is inconsistent with the known principles of common law, the common safeguard of the subject, the general, constitutional, and necessary system of colonic jurisprudence, and the special rights and privileges of the *Massachusetts* inhabitants.

THAT by this new mode of proceeding authority is given *sub modo* to the *Massachusetts* governour to transmit the party accused to be tried in some other colony, or in *Great Britain*, and to secure his personal appearance, with that of all such witnesses as the prosecutor or person accused shall desire to attend the trial.

THAT this compulsory obligation of witnesses inhabitants of the *Massachusetts* province to travel into some other colony, or to transport themselves across the Atlantic ocean hither to give their evidence, will frequently be attended, more especially in the latter case, with great difficulties



difficulties and hardships, or the utter ruin of many innocent persons; for thereby they will be subjected to leave their native country, their habitations, their families, and their business, which is their support, and to be exposed to the difficulties and perils of the seas, however averse to them.

THAT the like difficulties will attend the appellants in cases of murder, upon the prosecution of their appeal.

THAT the conjecture or presumption of apprehension arising in the minds of certain persons, that a failure of justice in respect to them will take place in that superiour court of judicature which from its establishment hath been constantly free from partiality and corruption, doth not, in the petitioners humble opinion, afford any solid reason for diminishing so far their authority, with the rights of the inhabitants, and establishing such a course of judicial proceeding in capital causes as is not to be found in the history of jurisprudence.

THAT the provisions contain'd in this bill, considered in their nature and operations, do upon the whole matter, in the petitioners humble opinion, tend to promote the impunity of capital offenders, the bane of human society.

Wherefore your lordships petitioner most humbly prays that the same may not pass to be enacted, and that he may be heard by your lordships in support of his petition.

W. BOLLAN.

On the 18th of *May*, before the third reading of the said bill, this petition was presented by his grace the duke of *Richmond*, who moved that the petitioner might be heard in support of it. This being opposed a debate thereupon arose, which being closed, and the question put, it passed in the negative; the petition being ordered to lye upon the table.



The petitioners authority having been questioned, the same is here inserted.

Province of the MASSACHUSETTS BAY.

In Council, October 25, 1770.

THE present critical situation of the public affairs now depending in *Great Britain*, wherein this province in general, and this board in particular are concerned, requiring that some gentleman of abilities and integrity should be employed as agent for this board, to transact such matters as may be committed to his care and management; and this board fully sensible of the zeal and fidelity of *William Bollan, Esq;* (now in *London*) in the discharge of that trust hitherto, and of his care and sollicitude to promote the interest of this province. Thereupon,

Voted unanimously, that the said *William Bollan, Esq;* be, and he is hereby appointed and authorised (on behalf of this board) to appear before his majesty in council, in the several houses of parliament, and at any other board whatever in *Great Britain*, there to plead and defend, as the exigency of the case, and the service of the province may require, agreeable to such directions or instructions as from time to time he may receive from the council (or from such committee as may by them be authorised and appointed for that purpose) entirely relying on his vigilance, and the exertion of his utmost endeavours to support the constitutional rights of this board, and of the province, and to guard against, and (as far as in him lies) to obviate whatever may have a tendency to prejudice the same.

Copy examined.

JN. COTTON, D. Sec.

A. OLIVER, Sec.

In Council, June 26, 1773.

ORDERED that *Isaac Royal, John Erving, William Brattle, James Bowdoin, James Pitts, Samuel Dexter, and John Winthrop, Esqrs;* be a committee to write to and correspond with *William Bollan, Esq;* agent in *Great Britain* for his majestys council of this province in the recess of the general court.

A true copy.

THO. FLUCKER, Sec.

Attest. THO. FLUCKER, Sec.

The



The vote of the 25th of October, 1770, sets forth clearly the nature of the trust reposed in the petitioner, with the authority granted to him for its execution; and their vote of June 26, 1773, doth as clearly, in his opinion, manifest the renewal and continuance of the same; and it is to be observed that the council were, by the charter made partakers of legislative authority, as well as assistants of the governour.—*Fa-cultas defensionis non est angustanda.*

According to the fundamental principles of the *English* constitution, protection and allegiance form the connection or compact of the prince and subject, whereby they are mutually bound to perform their respective duties, which are in their nature coextensive, the sovereign and all his subjects being thus joined together *quasi uno ligamine*. By the common law, the common birth-right of the subject, and the law of the revolution, the subjects right of petition to the king, which includes the right of supporting it, is established, the right of petition to parliament on proper occasion being founded in equal reason. The general conclusion of the petition of right to the king at common law is, *Que le roy luy fasse droit et raison*; and it is notorious the revolution took place in order to obtain the most complete and permanent protection and security of the protestant religion, with all the civil rights and liberties of the kingdom, wherein the dignity, safety and felicity of the free *Britons* are comprized; a security the perpetuation whereof is well worthy of continual vigilance, with the vigorous exertion of all the noble efforts that may be requisite and proper for the effectual repulsion in season of every attempt, whether direct or indirect, subtle and gradual, or flagrant and daring, made to lessen this invaluable security, the corroboration and perpetual endurance whereof were proper objects of settling the succession of the crown upon the present royal family.

History being the chief source of civil wisdom, let us remember that the ancient northern nations who overthrew the *Roman* empire, “where-  
“ ever they pass’d, and seated their colonies and dominions, left a  
“ constitution which has since been called, in most *European* languages,  
“ the states, consisting of three orders, *noble, ecclesiastical, and popular,*  
“ under the *limited principality* of one person, with the stile of *king,*  
“ *prince, duke, or count.*” These warlike nations “ were often drawn  
“ into the field by necessity, and, as *liberty frequently infuses and supports*  
“ mag-



“ *magnanimous resolutions*, so were they often excited thereto by a thirst  
 “ after glory. If eminent services had some times paved the way to  
 “ the *imperial* throne, or at least to stations which even kings conde-  
 “ scended to,” these conquerors, “ on the other hand, introduced a li-  
 “ berty which the whole nation enjoy’d. By their many wars they at  
 “ the same time acquired a knowledge of the art of war, and of the  
 “ advantages thence arising ; so that they learned not only to conquer,  
 “ but likewise to maintain their conquests. The *Romans*, on the other  
 “ hand, *who had lost the affection of the inhabitants of their provinces*,  
 “ *without which no army is capable of protecting a state*, were now made  
 “ sensible of those chastisements which injustice at length brings upon  
 “ itself, and combines in revenging the so long contemptuously disre-  
 “ garded groans of the subject.”—Let us likewise have in constant re-  
 membrance how many of these free constitutions have in the present and  
 preceding centuries been destroyed by evil designs and evil manners ;  
 what limited monarchs have, to make themselves absolute, by guile and  
 force, separate or united, in manifest violation of their oaths, their in-  
 stitution, and the sacred trust reposed in them, totally subverted so many  
 of the noble *European* mansions of liberty, and established sel despotic  
 sway in their stead, without deigning to consider how great an offense  
 it ever was even to “ harm the security of the common-wealth.”

It is notorious that in the regal principalities the three estates were  
 appointed to secure the limitations of the kings authority, with the re-  
 ligious and civil rights and liberties of the kingdom. Monsieur *Col-  
 bert*, minister and secretary of state to *Lewis XIV.* in his political tes-  
 tament, addressed to his majesty, saith, “ the establishment of *royalty*  
 “ was properly in the begining no more than the election of a *chief*,  
 “ to whom they engaged themselves to obey for the common good, and  
 “ who ought to have for his subjects the same affection that a father of  
 “ a family hath for those who compose it: so that altho’ things may  
 “ have been much changed since in several monarchies, we must always  
 “ recur to the truth. Arbitrary power cannot be agreeable to any, and  
 “ if the *Turks* had not introduced it amongst them their emperours wou’d  
 “ be much more secure. A prince shou’d much rather seek to reign in  
 “ the heart of his subjects than to enslave their wills by the fear of his  
 “ power. However as there have been some who thought they might  
 “ do every thing, that hath given occasion in certain parts to the con-  
 “ vocation of the estates, and in others to that which is called *parlia-  
 ment*



" *ment* or *dyet*: but whatever name is given to such assemblies it is ever  
 " the same thing, seeing the one and the other do but represent the en-  
 " tire body of the monarchy, being composed of the clergy, the no-  
 " bility, and the third estate. Such is for example the *parliament* of  
 " *England*. Good princes have ever been the protectours of these  
 " estates, and of these dyets or parliaments, without caring whether  
 " they should assemble them or not, because they wou'd do nothing but  
 " for the advantage of their people, of whom, to speak properly, the  
 " estates and the parliaments are the *guardians*. But those who have  
 " had a design to encroach upon their liberty, and to introduce an ar-  
 " bitrary government, have never dreaded any thing so much, because  
 " this was the rock of their desires and of their hopes." — When  
 speaking of kings and their people, he saith, " let us examine what  
 " the one and the others are, what they do, and what they are obliged  
 " to do, and we shall thereby see that if the one owe obedience to the  
 " others, the others owe love and protection to them." Afterwards,  
 among other things, he saith, " it is the princes part to give success to  
 " that harmony which dependeth entirely upon him, because the peo-  
 " ple will never disobey him while he shall establish his reign on jus-  
 " tice. Now the way to be just is to love them every one in right of  
 " himself, and not to suffer the strong to oppress the weak."

It is evident this great minister consider'd parliaments as continuing  
 so well principled and disposed that they answer'd the end of their no-  
 ble institution, the purity and excellence whereof are the proper ob-  
 jects of royal protection, as well as of the firmness and fidelity of their  
 members; nevertheless it is notorious they have both at different times,  
 severally or jointly, most injuriously trespassed upon them. *Richard II.*  
 was the first royal trespasser of this kind. In the year 1387, when of  
 full age, he in vain attempted to raise the force he wanted to answer his  
 purpose of domination, and also to pack a parliament. " This last was  
 " in a legal way to make the nation destroy itself, which was without  
 " doubt the most dangerous design; force may enslave for a time, but  
 " slavery by law is likely to be more durable. There are seldom any  
 " extreme proceedings in a government but there are depraved persons  
 " enow in all conditions ready to swim with the stream, and take the  
 " benefit of any tide of fortune: for when mischief is to be practised  
 " corruption is the consequence, and there are always those ready whom  
 " no consideration ballances in their natures with the weight of ho-



"nours and benefit:" and this young prince, to his great misfortune, being extremely fond of arbitrary power, and of those favorites who flattered his hopes of obtaining it, for their own sakes; "for ill men study the nature of princes, good men their interest; and that which is most pleasant sooner prevails than that which is most useful," after various excesses, in the year 1397, by many illegal practices, he got a parliament returned to his mind; but this in time became one of the principal causes of his utter ruin. His great grandfather *Edward II.* had been undone chiefly by the like attachment to his favorites. *Edward I.* and *III.* had in vain given the best examples: they were able to judge, yet *never unwilling to bear the judgment of others*; their promises were mankind's security, and truth their wisdom.

In the 31st year of the reign of *Henry VIII.* the parliament enacted, that "the king for the time being, with the advice of his council, or the more part of them, might set forth proclamations under such penalties and pains as to him and them should seem necessary, which should be observed as tho' they were made by act of parliament; but this should not be prejudicial to any persons inheritance, offices, liberties, goods, chattels, or life; and whosoever should willingly offend any article contained in the said proclamation, should pay such forfeitures, or be so long imprisoned as should be expressed in the said proclamation; and if any offending would depart the realm, to the intent he would not answer his said offense, he should be adjudged a traitor:" And by the parliament holden in the 34th and 35th years, for the due execution of the said proclamations it was enacted, that judgment might be given against any of the offenders by nine of the king's council;" but both these acts were repeal'd by stat. 1 *Edward VI.*—Sir *Walter Raleigh*, speaking of *Henry VIII.* saith "if all the pictures and patterns of a merciless prince were lost in the world, they might all again be painted to the life out of the story of this king."

*Rapin* observes that experience hath confirmed on numberless occasions, that by ways like those practised by *Richard II.* it is very possible to cause representatives to be chosen devoted to the court. Afterwards, he saith, that "it is impossible for a nation to see their liberties in the hands of men whom they have not themselves freely chosen, without desiring to be delivered from such an oppression."—When the prince becomes master of the public elections, or of the votes of the persons

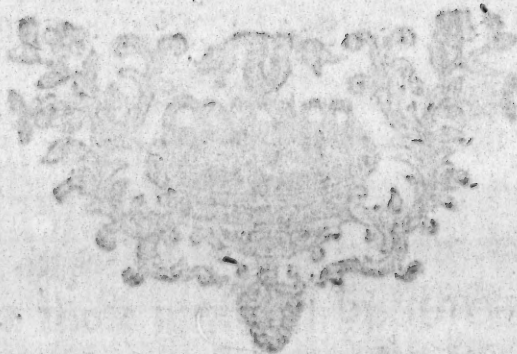


persons elected, where is that stable security of the invaluable rights of the kingdom, the preservation whereof their common duty requires, to be found? Or how to be recover'd when lost, unless by the vigorous exercise of public virtue, whose magnanimous efforts have so often prevailed?

A noble writer in the year 1681 made this observation. " It is in *England* only that the antient generous manly government of *Europe* survives and continues in its original lustre and perfection:" yet within a few succeeding years, a bold attempt was made to deprive the kingdom of its religious and civil liberties. To compass this malignant purpose king *James* having summoned his first parliament, " all arts were used to manage elections so that the king should have a parliament to his mind"; and with so great success, that " when the elections were all returned, the king said there were not above forty members but such as he himself wished for:" however, notwithstanding this and his other successes in the former part of his reign, every one knows that his continued violation of the sacred and civil rights of the kingdom caused the revolution; whence persons of all degrees may perceive the justice of *Cicero's* observation, " that all things are uncertain when RIGHT is departed from"; the truth whereof *Cæsar* and this prince so severely felt.









## The COUNCILS DEFENCE against the CHARGE of certain MISDEMEANORS in the Years 1768 and 1773.

THE common law presumes the subjects innocent until lawful evidence proves them guilty, unless by their avoidance to appear and answer they lose the benefit of this presumption.

Epistolary correspondence between the kings servants, or their letters, are not lawful evidence against any other the kings subjects, to prove their commission of any offense; and, it is presumed, the introduction, with the establishment, of this sort of proof, in any case where the property, reputation, liberty, or other right of the subject is concerned, would be attended with mischief and danger, more especially when the matter relates to the distant parts of an empire, and prejudice, the enemy of truth and justice, takes place of free defense; for thereby oppressive and evil-minded persons, employed in remote public service, would have it in their power, by their guile, and their unjust representations, to veil their own offenses and designs, and at the same time to subject the innocent to censures and sufferings, whence great grievance and public mischiefs would ensue; nevertheless this kind of proof, according to the best information the council have been able to obtain, was the primary and principal source of the proceedings against them.

Their solicitations to make their defence before the judge competent, it is conceived, corroborates the presumption of their innocence; nevertheless their case making a material part of the unhappy controversy that hath so long subsisted between the kingdom and the colonies, it is deemed necessary and proper to consider their conduct on the great occasions that arose in the years 1768 and 1773, which have been attended with so great and durable consequences. For the better understanding whereof it may be observed that the act for repealing the stamp act received the royal assent on the 18th of *March*, 1766; and from the minutes or journals of the councils proceedings, which are enter'd and kept by the secretary of the province, appointed by the king, it appears that on the 18th of *August*, 1766, "his excellency" (governour *Bernard*) laid before the council a letter from the surveyor "general



“ general (*John Temple*, Esq;) with a representation of some riotous  
 “ proceedings in rescuing seven hogsheds and one tierce, and part of  
 “ an hogshed, and part of a tierce of sugar, and three hogsheds  
 “ and two ullages of rum, from the officers of his majesty’s customs  
 “ in *Falmouth*, in the county of *Cumberland*, which they had seized  
 “ and marked as forfeited to his majesty; whereupon the council ad-  
 “ vised that a proclamation should be issued, with a reward of fifty  
 “ pounds, for discovering the offenders, or any of them, wherein the  
 “ civil officers should be called upon to support and maintain the offi-  
 “ cers of the customs in the recovery of said goods, and in all matters  
 “ relative thereto in the due execution of their office, and also to use  
 “ their utmost endeavours for discovering, apprehending, and bringing  
 “ to justice the said offenders — And further advised that a letter  
 “ should be wrote to *Jeremy Powell*, *Enoch Freeman*, *Alexander Ross*, and  
 “ *Stephen Longfellow*, Esqrs. justices of the peace for the county of *Cum-*  
 “ *berland*, directing them to meet and consult together, and do what  
 “ was proper as soon as might be in this business, and make return  
 “ of their doings as soon as might be:” this being the sole complaint  
 of opposition made to the officers of the customs, and laid before the  
 council, from the repeal of the stamp act til *June 1768* — That on  
 the 4th of *March*, 1768, governour *Bernard*, in his speech made at the  
 prorogation of the general court, expressed himself thus. “ Gentle-  
 “ men of the council. I return you thanks for your steady, uniform  
 “ and patriotic conduct during this whole session, which has shewn  
 “ you impressed with a full sense of your duty to your king and to  
 “ your country. The unanimous example of men of your respectable  
 “ characters cannot fail of having great weight to engage the people  
 “ in general to unite in proper means to put an end to the dissention  
 “ which has so long harassed this province in its internal policy, and  
 “ disgraced it in its reputation abroad. I shall not fail to make a  
 “ faithful representation to his majesty of your merit upon this occa-  
 “ sion. *Francis Bernard*. Council-chamber, *March 4, 1768*. A  
 “ true copy, attest. *John Cotton*, D. Secretary.” — That on the 16th  
 of *March*, 1768, as appears by the said minutes, “ his excellency ac-  
 “ quainted the board that he had been requested by the commissioners  
 “ of his majestys customs that he would grant unto them, and the offi-  
 “ cers of the customs under their direction, such aid and assistance as  
 “ the law directs, and the exigency of the case should from time to time  
 “ require;



“ require; whereupon it was advised that his excellency would issue  
 “ a proclamation, enjoining, commanding, and requiring all his ma-  
 “ jestys officers and subjects within the province to be aiding and assist-  
 “ ing to the said commissioners, and unto all officers of the customs  
 “ under their direction or authority in the execution of their respective  
 “ offices.”

Having ascertained the councils good conduct, with their reputation, in the former part of the year 1768, let us now examine the following transactions of that year that occasioned the introduction of sea and land force into the port of *Boston*, which, with other adverse proceedings, have caused so great discord between the kingdom and the colonies, with such mischiefs, dangers, and difficulties of restoring their cordial and solid union, for their mutual welfare, that no man can foresee the end of these improvident measures, and which, among other things, occasioned so great censures to be erroneously pass'd upon this council various ways.

On the evening of Friday *June 10th*, the collector and comptroller of the customs at *Boston* seized the sloop *Liberty*, belonging to Mr. *Hancock*, a merchant there, when lying at his wharf, without sails or rigging, as a convenient store for his merchandize, then containing 120 barrels of oil, which had never been part of her cargo, for breach of the acts of trade, and put the whole into custody of an officer of the *Romney* ship of war, who removed the same into the stream, so as to place them under command of her guns. When officers of the customs seize the ships and goods of merchants for a supposed breach of commercial laws, expecting thereby to advance their own profit, it is certainly requisite they should regulate their own proceedings by law; whereas in this case the kings civil and military officers, united or separate, had no lawful authority to make this removal of the vessel and goods from the place where they lay in safety, this removal being dangerous in its nature, and of evil example, as well as unlawful; for by such irregular conduct the most valuable cargoes of merchants in any of the *British* ports, when vessels are seized, lawfully or unlawfully, would be subjected to danger various ways. The officers of the customs had lawful authority to seize this vessel; but by the removal aforesaid they abused their authority, and so became trespassers *ab initio*; for when the law gives authority it judgeth by the act subsequent *quo animo* the person authorized acted, for *acta exteriora indicant interiora secreta*; wherefore



fore the innumerable mischiefs and dangers that have ensued upon this seizure were founded in the violation of law.

Upon this seizure and removal a mob immediately arose, and committed several outrages, in consequence whereof the following proceedings took place in council the next morning, to wit, "In council, June 11th, 1768. His excellency observed to the board, that altho' no regular complaint had been laid before him, yet he could not but recommend to their consideration as a matter of public notoriety the great disorders that had taken place in the town of *Boston* the last evening, when divers of the kings officers were personally insulted and abused, and some of them had their windows broken, to the great disturbance of the public peace.—The affair was accordingly debated, and thereupon—Advised and ordered that those gentlemen of the board who are qualified as justices of the peace in the county of *Suffolk*, viz. *Samuel Danforth*, *Benjamin Lincoln*, *William Brattle*, *Nathaniel Sparhawk*, *Jeremy Powell*, and *Samuel Dexter*, Esqrs. do as soon as may be make enquiry into the particular facts, and report the same to the governour in council, that so they may take proper measures upon this interesting occasion."

The governour having then desired the committee to meet him in council on *Monday* morning, in order to proceed on the enquiry, they attended accordingly; but instead of his proceeding therein he put it off *sine die*. This strange conduct was in time explained, for *American* papers being afterwards laid before the house of commons their votes mentioned depositions relative to this riot, enclosed to the earl of *Hillsborough* in governour *Bernard's* letter dated *June 14th 1768*, whence it appeared that governour *Bernard* waved the proper enquiry in council, which he had so far promoted, in order directly to take depositions *ex parte*, touching the subject matter of it, and transmit them to the secretary of state.

*Juncta juvant*; and while the governour was thus employed, in the evening of *Monday* the 13th, four of the commissioners of customs, without being injured in person or habitation, withdrew from their proper post, and went on board the *Romney*, with intent to exercise their office there some time, and then to remove to the castle.

Governour *Bernard*, and his adherents having taken their measures suitable to their designs, he let the disorder of the 10th of *June* rest until the 22d of *July*, when he mentioned it, with other matters, in council.



council, and on the 27th “ laid before the board in writing the mat-  
 “ ters he had suggested to them on *Friday* the 22d, more particularly  
 “ relating to the riot on the evening of the 10th of *June*. — The  
 “ board desired time to consider of the matters laid before them by the  
 “ governour : the board was accordingly adjourned to *Friday* the 29th,  
 “ nine o’clock in the forenoon, for them to give in their answer. —  
 “ In council *July* 29th, 1768. The board being met according to ad-  
 “ journment gave in their answer to what his excellency had proposed  
 “ to them on *Wednesday* the 27th, which was unanimously agreed to—  
 “ and thereupon ordered by the governour, that the secretary prepare  
 “ a proclamation for the purposes therein mentioned, and that the at-  
 “ torney general prosecute all persons guilty of the riots and disorders  
 “ on the 10th of *June* afore said, or that any way aided or abetted the  
 “ same.”

Mr. *Hutchinson* was at this time, as he had several years been, lieu-  
 tenant governour, and chief justice of the province, and now assuming  
 the office of censor of the council, by his letter of the 18th of *June*  
 1768, written to a member of parliament, he states the seizure and  
 removal of the sloop *Liberty*, with the consequent proceedings of the  
 several parties concerned, in the words following. “ In the evening  
 “ of the 10th, a sloop belonging to Mr. *Hancock*, a representative for  
 “ *Boston*, and a wealthy merchant, of great influence over the popu-  
 “ lace, was seized by the collector and comptroller for a very notorious  
 “ breach of the acts of trade, and, after seizure, taken into custody  
 “ by the officer of the *Romney* man of war, and removed under com-  
 “ mand of her guns. It is pretended that the removal and not the  
 “ seizure incensed the people. It seems not very material which it  
 “ was—a mob was immediately raised, the officers insulted, bruised  
 “ and much hurt, and the windows of some of their houses broke; a  
 “ boat belonging to the collector burnt in triumph, and many threats  
 “ uttered against the commissioners and their officers, no notice being  
 “ taken of their extravagance in the time of it, nor any endeavours by  
 “ any authority, except the governour the next day, to discover and punish  
 “ the offenders; and there being a rumour of an higher mob intended,  
 “ *Monday* (the 13th) in the evening the commissioners, four of them,  
 “ thought themselves altogether unsafe, being destitute of protection,  
 “ and removed with their families to the *Romney*, and there remain  
 “ and hold their board, and next week intend to do the same, and also



“ open the custom-house at the castle. *The governour press'd the council to assist him with their advice, but they declined and evaded, calling it a brush or small disturbance by boys and negroes, not considering how much it must be resented in England, that the officers of the crown should think themselves obliged to quit the place of their residence, and go on board a king's ship for safety, and all the internal authority of the province take no notice of it.*”

This state of facts with respect to the conduct of the council is apparently incompatible with the verity of the matter set forth in the journals of their proceedings, differing indeed *toto cælo* from it. Truth and justice are above all human rulers, who are indispensably obliged to conform their actions to them, whatever their authority may be; and when volunteers in information against the council of their country, in writing their letters to the members of the grand council of the kingdom, make such unjust representation the parties injured, after verifying the same, are not in strictness bound to attend to their subsequent relations; but the proceedings at this memorable period, considered in their nature and effects, being so extremely interesting to the kingdom and the colonies, it is proper for their sakes to examine other parts of this state of facts, with subsequent matters, wherein becoming advocate for the commissioners of the customs, he endeavours to justify their retreat from their post. The first reason he assigns for it is “ many threats uttered against them;” whereas governour *Bernard*, in his application made to the council on the 11th respecting this disorder, made no mention of these threats against the commissioners; and Mr. *Hutchinson*, in his second letter, dated *August* 1768, says “ the commissioners were informed they were threatened.” The second reason is, “ there was no notice taken of the extravagance at the time of it;” whereas no notice could then be taken of it, as it happened in the evening, was sudden, and of short continuance. His third reason is, “ a rumour of a higher mob intended.” It is presumed the rumour of a mob was never before assigned as a reason for any kings officers withdrawing from their proper post. His fourth and last reason is that they thought themselves unsafe, being destitute of protection; yet it is not pretended they had applied for protection, and apparent that the council had upon other occasions done every thing in their power to promote the protection of them and their inferiour officers, and on the present occasion, as punishing the trespassers upon inferiour officers plainly tends



to secure their superiours, it is evident the faithful endeavours of the council herein were suspended, until the governour and others had dispatched their operative measures to promote their designs in *England*—In farther answer to the reasons given for the commissioners withdraw, it is to be observed, 1st. that no act of violence was offer'd to their persons, or habitations, nor any then, or since, pretended. 2dly, that Mr. *Williams*, inspector of the customs, whose house was beset, and considerably damaged, stood his ground, and openly defended himself against a far greater mob that afterwards arose, without flying for shelter, or seeking any protection. Lastly, Mr. *Hutchinson* hath evinced the insufficiency of his arguments for the commissioners withdraw, by what is said in his third letter, dated *October 4th*, wherein, after setting forth far greater danger to have attended himself, he saith, “ *In this state of things there was no security but quitting my posts, which nothing but the last extremity would justify.*”

By act of parliament 6 Geo. 3d. cap. 18. it was enacted, that during its continuance it should and might be lawful for the officers therein named, within his majestys dominions in *America*, and they were thereby “ required to quarter and billet the officers and soldiers in his majestys service in the barracks provided by the colonies; and if there should not be sufficient room in the said barracks for the officers and soldiers, then, and in such case only, to quarter and billet the residue of such officers and soldiers, for whom there should not be room in such barracks, in inns” &c. And Mr. *Hutchinson*, by his letter of the 4th *October*, saith, “ two regiments are landed, but a new grievance is now raised. The troops are by act of parliament to be quartered no where else but in the barracks, until they are full. There are barracks enow at the castle to hold both regiments; it is therefore against the act to bring any of them into town. This was started by the council in their answer to the governour.” No plainer law could be made for directing the troops to be quartered in the barracks only, until full; yet, in subversion of it, he is pleased to say that “ none but the most contracted minds could put such a construction upon the act.”

The council, when the general assembly was sitting in *June*, were unanimous in their opinion that it was proper for them to petition the king, and the two houses of parliament, upon the subject of the revenue acts; and their petition to the king being prepared, was under their consideration at the time of governour *Bernards* proroguing the assembly,



bly, and might have been completed the same day; but, tho' strongly importuned, he would not suffer it to be done; however, in *July* following, at a board of council, they agreed on a petition to the king, and desired governour *Bernard* to send it to lord *Hillsborough* to be laid before his majesty, requesting him to recommend the prayer of it; but he sent it with such comments as tended to defeat it. The petition was afterwards laid before the king by his lordship, who by his letter of the 14th of *September* informed the governour, that his majesty received the petition very graciously, and that it would, together with his reasonings thereon, be taken into consideration. Afterwards it failed of success. When this petition was prepared in council, they were desirous to petition the two houses of parliament likewise, but the governour not consenting it was dropt.

The council being thus prevented from petitioning parliament, the major part of them in the begining of *December*, on considering the great distress of the province, founded in the revenue acts, and now much augmented by the introduction of military forces, dispatched in consequence of the cooperative representations made by the kings officers of the mob that arose on the 10th of *June*, with other concomitant proceedings, took the only method in their power to petition the two houses of parliament. Their petition to the Lords being in the following words.

To the Right Honourable the LORDS Spiritual and Temporal,  
in Parliament assembled,

The humble PETITION of the major part of his majestys council of  
the province of MASSACHUSETTS BAY.

**H**IS majestys most dutiful and loyal subjects the council of the said province being rendered unable by the dissolution of the general court to address your lordships in their legislative capacity, we, the major part of the said council (the other members living too remote to join with us) beg leave to do it on a subject of the greatest importance, not only to this province and the colonies in general, but to *Great Britain* in particular, and humbly to represent to your lordships,

THAT the first settlers of *New England*, more attentive to religion than worldly emolument, planted themselves in this country with a  
view



view of being secure from religious imposition, and not with any expectations of advancing their temporal interests, which the nature of the soil forbade them to indulge.

THAT they obtained a patent of this country from king *Charles* the first, which, tho' vacated in the unhappy times of *James* the second, revived in the present charter of the province, which was granted in the succeeding glorious reign of king *William* and queen *Mary*, who by said charter confirmed to their subjects in this province divers important rights and privileges, particularly all such as are essential to and constitute the peculiar happiness of *British* subjects, founded in the immutable laws of nature and reason, and inseparable from the grand and ultimate end of all government, the security and welfare of the subject; and which have been enjoyed til of late without interruption.

THAT from the length and severity of the winters, the infertility of the soil, and the great labour necessary to subdue it, they underwent incredible hardships.

THAT besides the climate and soil they had to contend with a numerous and barbarous enemy, which made frequent inroads upon them, broke up their exterior settlements, and several times had nearly accomplished their utter destruction, by means whereof they were kept in perpetual alarms, and their country made the scene of rapine and slaughter.

THAT nothing but the most invincible fortitude, animated by the principles of religion, and the warmest attachment to that civil liberty which the *British* constitution so happily defines and secures, could have enabled them to sustain the hardships and distresses that came upon them by these causes — Nothing less could have induced them to persevere in the settlement of a country from which in its best estate they had only to expect a scanty subsistence, and that in consequence of their unremitted labour.

THAT by this labour, these hardships and distresses, they not only dearly purchased their settlements here, but acquired an additional title over and above their common claim as men, and as *British* subjects, to the immunities and privileges granted them by charter, and which they have transmitted to their children and successors, the present inhabitants, his majestys faithful subjects of this province.

THAT the present inhabitants, tho' more happily circumstanced than their ancestors, and tho' some among them (especially in the trading



towns) may live in affluence, yet from the operation of the same causes (the length and severity of the winters, and the stubbornness and infertility of the soil) are now able, with all their labour to obtain but a comfortable, and many of them but a slender support for themselves and families, their cloathing, of which in this cold climate more is required than otherwise would be necessary, and which (some small part made by themselves only excepted) is made of the woollens and other manufactures of *Great Britain*; the other necessary articles of subsistence, and the yearly taxes upon their polls, and on their real and personal estates, requiring the whole, or nearly the whole, produce of their lands.

THAT by their means his majestys dominions have been enlarged, his subjects increased, and the trade of *Great Britain* extended; all in a degree envied by her enemies, and unexpected by her friends; and all without any expense to her til the late war.

THAT in the late war, without recurring to the former expeditions against *Canada*, to the reduction of *Nova Scotia* in 1710, to the preservation of it several times since, to the conquest of *Louisbourg*, with its dependent territories in 1745, the reddition of which was esteemed by *France* an ample equivalent for all her conquests during (on her part) a successful war, and gave peace to *Europe*, upon his majestys requisitions, and the requisitions of his royal grandfather, this province in the last war yearly raised a large body of troops, to assist in conjunction with other colony troops in reducing the *French* power in *America*, the expense whereof was very great, and would have been insupportable had not part of it been refunded by parliament, from a conviction of our inability to bear the whole.

THAT the loss of men in the several campaigns of that war was great, and to so young a country very detrimental, and could not be compensated by grants of parliament, and to which those grants had no respect.

THAT the acquisition of so large a part of *America* by his majestys arms, tho' a great national good, and greatly beneficial to the colonies, as thereby they have been freed from the hostilities of the *French*, and (in a good measure) of the *Indians* that were under their influence, has in divers respects operated to the detriment of the colonies; particularly by diminishing the value of real estates, and drawing their inhabitants from them to settle the new acquired territories.

THAT



THAT the said acquisitions have occasioned new and encreasing demands for the manufactures of *Great Britain*, and have opened to her sources of trade greatly beneficial, and continually enlarging, the benefits of which center in herself, and which, with the extensive territories acquired, are apprehended to be an ample equivalent for all the charges of the war in *America*, and for the expences of defending, protecting and securing said territories.

THAT this province in particular is still in debt on account of the charge incurred by the late war.

THAT the yearly taxes, excepting the present year, on which no public tax has been yet laid, by reason of a general valuation of estates thro' the province, which could not be completed before the dissolution of the late general assembly, but which will probably be resumed when a new assembly shall be called—That the yearly taxes upon the people for lessening said debt, tho' not so great as during the war, are nevertheless with more difficulty paid, by reason of the greater scarcity of money.

THAT the scarcity of money in the colonies is owing to the balance of their trade with *Great Britain* being against them, which balance (exclusive of the operation of the several acts of parliament taxing the colonies, by laying certain duties for the purpose of raising a revenue from them) drains them of their money, to the great embarrassment of their trade, the only source of it.

THAT this embarrassment is much increased by the late regulations of trade, and by the tax acts aforesaid, which draw immediately from trade the money necessary to support it, on the support whereof the payment of the balance aforesaid depends.

THAT the said tax acts operating to the detriment of the trade of the colonies, must likewise operate to the detriment of *Great Britain*, by disabling the colonies from paying the debts due to her, and by laying them under a necessity of using less of her manufactures.

THAT by the use and consumption of the manufactures of *Great Britain*, which are virtually charged with most of the taxes that take place there, the colonies pay no inconsiderable part of those taxes.

THAT by several acts of parliament the colonies are restrained from importing most of the commodities of *Europe* unless from *Great Britain*, which occasions her manufactures and all commodities coming from her to be dearer charged, which is equivalent to a tax upon them.

THAT



THAT the colonies are prohibited sending to foreign markets many valuable articles of their produce, which giving to *Great Britain* an advantage in the price of them, is a proportionable and a further tax upon the colonies.

THAT the exports of the colonies, all their gold and silver, and their whole powers of remittance, fall short of the charged value of what they import from *Great Britain*.

THAT if it be considered what difficulties the colonies encountered on their first settlement, their having defended themselves (*Nova Scotia* and *Georgia* excepted) without any expense to *Great Britain*; the assistances given by them in the late war, whereby the empire of *Great Britain* is so greatly extended, and its trade proportionably increased, the diminution of the value of their estates, and the emigration of their inhabitants occasioned by that extension, the loss of men in the said war peculiarly detrimental to young countries, the taxes on them to support their own internal government, the share they pay of the duties and taxes in *Britain*, by the consumption of *British* manufactures for which such valuable returns are made, the restraints upon their trade, equivalent to a tax, the balance of trade continually against them, and their consequent inability to pay the duties laid by the acts aforesaid—If these facts be considered, we humbly conceive it must appear that his majestys subjects in the colonies have been, and are, at least as much burthened as those in *Great Britain*, and that they are, whilst in *America*, more advantageous to *Great Britain* than if they were transplanted thither, and subjected to all the duties and taxes paid there.

WE beg leave to lay this representation before your lordships, humbly praying your favourable consideration of it, and that the charter rights and privileges of the people of this province, and their invaluable liberties as *British* subjects, may be secured to them; and that the several acts of parliament made for the purpose of raising a revenue in *America* may be repealed.

In the name of the major part of the council aforesaid,

SAMUEL DANFORTH, President of the Council.



The similar petition to the house of commons, was, on the 25th of January 1769, presented by Mr. Alderman *Beckford*, and after it was read, the admittance of it being objected to, great debate ensued, and in conclusion it was without division received and laid upon the table; whereupon a motion was made for refering it, together with other *American* papers, to a committee of the whole house. Upon this a fresh debate ensued, with a subsequent division, whereon the votes for refering it were 70, and against it 133.

When the distant member of an empire is thro' the errors, innovations, and unhappy influence of ill-informed, intemperate ministers, or otherwise, reduced into a state of distress, natural justice, the inseparable companion of authority, with sound policy, requires that proper application to the proper powers for relief be allowed, and promoted, this being one of the great ligaments of empire, instead whereof governour *Bernard* laid difficulties in the way of the councils making their petition. *Evidentia rei* clearly shews what the petitions transmitted to be presented to parliament were in all respects. They were sent by Mr. *Danforth*, enclosed in his letter to Mr. *Bollan* dated the 5th of December 1768, with every appearance of fair proceeding; nevertheless Mr. *Hutchinson*, by his 4th letter to his correspondent in parliament, dated *Boston*, December 10th, expresseth himself thus. "I am  
 " just now informed that a number of the council, perhaps 8 or 10,  
 " who live in or near this Town, have met together, and agreed upon  
 " a long address or petition to parliament, and that it will be sent by  
 " this ship to Mr. *Bollan* to be presented. Mr. *Danforth*, who is pre-  
 " sident of the council, told the governour upon enquiry that it was sent  
 " to him to sign, and he supposed the rest of the council, who had  
 " met together, would sign after him in order; but he had since found  
 " that they had wrote over his name, by order of council, which makes  
 " it appear to be an act of council. This may be a low piece of cunning in him, but be it as it may, it is proper it should be known that  
 " the whole is no more than the doings of a part of the council only,  
 " although even that is not very material, since if they had all been  
 " present without the governours summons the meeting would have  
 " been irregular and unconstitutional, and ought to be discountenanced  
 " and censured."

The difference between this representation and the reality of the transaction is so apparent that it wants no explanatory observation.—



The offices of lieutenant governor and chief justice, which Mr. Hutchinson now sustained, gave him no authority to censure the proceedings of the members of the council; but as they would probably encrease the credit of his epistolary information, they encreased the necessity of his taking care that the same was just.

"I have found," saith Sallust, "that all kingdoms, cities and nations prospered in empire so long as they observed true counsels;" and it is evident that true counsels require true information, with a true sense of their subject matters considered in their nature and all their relations. Agrippa, one of the most noble Roman citizens, who obtained for Augustus the command of the world, when that prince consulted him and Mæcenas respecting his laying down arms, and resigning his power to the senate and people, frankly advised him to restore the commonwealth, and, among other things, after censuring those who make an ill use of good fortune, he said, "*How is it to be expected that they who are not of a candid mind, nor use the good things offered to them with moderation, will govern others well, or rightly, bear calamities.*" And Mæcenas in the conclusion of his advice, which, in the opinion of the illustrious Bæcler, may be rightly called a compendium of monarchic policy, said, "*I omit many things, it being impossible to mention them all together. One thing I shall mention, which is the chief of all that hath been, or remains to be, said; for if yourself shall spontaneously act in the same manner as you would another should under whose government you were, you will not offend in any matter, but will conduct yourself rightly in all things.*"—Here we have solid reasons for the excellent maxim, that every government immoderately exercised is tyranny.

The conduct of the council relative to the tea ship by the East India company for the port of Boston, in the year 1773, will appear from the petition of the consignees, and the proceedings in council enter'd upon their journals, as follows.

To



To his Excellency the GOVERNOUR, and the Honourable his  
MAJESTYS COUNCIL.

The PETITION of *Richard Clarke and Sons, of Benjamin Faneuil, and  
Thomas and Elisha Hutchinson.*

**T**HAT the honourable *East India* Company in *London* have shipt  
a considerable quantity of tea for the port of *Boston*, and as your  
petitioners are made to understand will be consigned to their address  
for sale.

That some of your petitioners have in consequence of this been  
cruelly insulted in their persons and property—That they have had in-  
sulting and incendiary letters left and thrown into their houses in the  
night; that they have been repeatedly attacked by a large body of men;  
that one of the houses of your petitioners was assaulted in the night by  
a tumultuous and riotous assembly of people, and violent attempts made  
to force the house for the space of two hours, that have greatly damaged  
the same.

That they are threatened in their persons and property, and further  
with the destruction of the said tea on its arrival into port. And that  
the resolves and proceedings of the town at their meetings on the 5th  
and 18th instant are intended to be expressive of the general sense of the  
town, to which we beg leave to refer your excellency, and the ho-  
nourable board.

Your petitioners therefore beg leave to resign themselves and their  
property committed to their care to your excellency and honours as the  
guardians and protectors of the people, humbly praying that measures  
may be directed to for the landing and securing the teas until your pe-  
titioners can be at liberty openly and safely to dispose of the same, or  
until they can receive directions from their constituents.

*Richard Clarke and Sons,  
Benjamin Faneuil, Jun.  
Thomas and Elisha Hutchinson.*

A true Copy, attest. THOMAS FLUCKER, Secretary.

At



At a COUNCIL held at the Council Chamber in *Boston*, upon  
*Friday* the 19th Day of *November*, 1773.

Present. His Excellency *Thomas Hutchinson*, Esq; Governour.

*Isaac Royal*, *John Erving*, *William Brattle*, *James Bowdoin*, *James Russell*, *James Otis*, *James Pitts*, *Samuel Dexter*, Esqrs.

**H**IS excellency represented to the council the tumults and disorders prevailing in the town of *Boston*, and required their advice upon measures proper for preserving the peace and for supporting the authority of government — whilst the council were debating on the subject a petition from *Richard Clarke*, *Benjamin Faneuil* and Messieurs *Thomas* and *Elisba Hutchinson*, to the governour and council was presented setting forth, that the honourable *East India* company in *London* have shipt a considerable quantity of tea for the port of *Boston*, which they are made to understand will be consigned to their address for sale, and that some of them have in consequence of this been cruelly insulted in their persons and property; they therefore beg leave to resign themselves and the property committed to their care to the governour and council as the guardians and protectors of the people, and pray that measures may be directed to for the landing and securing the teas, until they can be at liberty openly and safely to dispose of the same, or until they can receive directions from their constituents. — After long debate it was proposed and agreed, that his excellency be desired to appoint a future day for the council to sit, and he appointed *Tuesday* the 23d instant, and the council adjourned the further consideration to that time accordingly.

*Tuesday*, *November* 23, 1773. Present in COUNCIL, his Excellency  
*Thomas Hutchinson*, Esq; Governour.

*Isaac Royal*, *John Irving*, *James Bowdoin*, *James Russell*, *James Otis*,  
*James Pitts*, *John Winthrop*, Esqrs.

**H**IS excellency directed the council to proceed in the consideration of the petition of *Richard Clarke*, and others, as entered the 19th instant, for which purpose he had ordered them to sit at this time, and a debate being had thereon it was moved to his excellency, that the  
council



council might sit on a future day, there being only a bare quorum present, to which his excellency agreed—and it was advised that all those members of the council who live within 40 miles of the town of *Boston* be summoned then to attend, which was done accordingly, to meet on *Saturday* the 27th instant.

*Saturday, November 27, 1773.* Present in COUNCIL, his Excellency *Thomas Hutchinson, Esq;* Governour.

*Samuel Danforth, Isaac Royal, John Erving, James Bowdoin, James Russell, James Pitts, Samuel Dexter, George Leonard, James Humphrey, Artemas Ward, John Winthrop, Esqrs.*

**H**IS excellency after representing to the council the disorders prevailing in the town of *Boston*, recommended to them to proceed on the petition of *Richard Clarke* and others relative to those disorders, and required their advice.—After long debate it was moved to his excellency, that a committee of council be appointed to prepare the result of said debate to be laid before his excellency, to which he consented, and *James Bowdoin, Samuel Dexter* and *John Winthrop, Esqrs.* were appointed accordingly — Mr. *Bowdoin* made report, which was considered and debated by the council, and it was moved to his excellency, that he would adjourn the council to a future day for further consideration, and he appointed *Monday* the 29th for that purpose.

*Monday, November 29, 1773.* Present in COUNCIL, his Excellency *Thomas Hutchinson, Esq;* Governour.

*Samuel Danforth, Isaac Royal, John Erving, James Bowdoin, James Russell, James Pitts, Samuel Dexter, George Leonard, Artemas Ward, John Winthrop, Esqrs.*

**H**IS excellency directed that the council proceed upon the business for which it stands adjourned—After debate upon the report of the committee, the question, whether it be accepted, was put, and it passed unanimously in the affirmative, as the advice of council to his excellency, in the words following, viz.

“ Previous to the consideration of the petition before the board they  
“ would make a few observations occasioned by the subject of it. The  
“ situation of things between *Great Britain* and the colonies has been



“ for some years past very unhappy. Parliament on the one hand has  
 “ been taxing the colonies, and they, on the other, have been peti-  
 “ tioning and remonstrating against it, apprehending they have consti-  
 “ tutionally an exclusive right of taxing themselves, and that without  
 “ such a right their condition would be but little better than slavery.

“ Possessed of these sentiments, every new measure of parliament  
 “ tending to establish and confirm a tax on them renews and increases  
 “ their distress : and it is particularly increased by the act lately made,  
 “ empowering the *East India* company to ship their tea to *America*.  
 “ This act in a commercial view they think introductive of monopo-  
 “ lies, and tending to bring on them the extensive evils thence arising :  
 “ but their great objection to it is from its being manifestly intended  
 “ (tho’ that intention is not expressed therein) more effectually to secure  
 “ the payment of the duty on tea laid by an act passed in the 7th year of  
 “ his present majesty, intituled, ‘ An act for granting certain duties in the  
 “ *British* colonies and plantations in *America*’ ; which act in its opera-  
 “ tion deprives the colonists of the right above-mentioned (the exclu-  
 “ sive right of taxing themselves) which they hold to be so essential an  
 “ one, that it cannot be taken away or given up without their being de-  
 “ graded or degrading themselves below the character of men. It not  
 “ only deprives them of that right, but enacts that the monies arising  
 “ from the duties granted by it may be applied ‘ as his majesty or his  
 “ successors shall think proper or necessary for defraying the charges of  
 “ the administration of justice, and the support of the civil government  
 “ within all or any of the said colonies or plantations.’

“ This clause of the act has already operated in some of the colo-  
 “ nies and in this colony in particular, with regard to the support of  
 “ civil government, and thereby has operated in diminution of its char-  
 “ ter rights to the great grief of the good people of it, who have been  
 “ and still are greatly alarmed by repeated reports, that it is to have a  
 “ further operation with respect to the defraying the charge of the ad-  
 “ ministration of justice, which would not only be a further diminuti-  
 “ on of those rights, but tend in all constitutional questions, and in  
 “ many other cases of importance to bias the judges against the subject—  
 “ They humbly rely on the justice and goodness of his majesty for the  
 “ restitution and preservation of those rights.

“ This short state of facts the board thought necessary to be given, to  
 “ shew the cause of the present great uneasiness, which is not confined  
 “ to



" to this neighbourhood, but is general and extensive. The people  
 " think their exclusive right of taxing themselves by their representa-  
 " tives infringed and violated by the act above-mentioned. That the  
 " new act, empowering the *East India* Company to import their tea  
 " into *America* confirms that violation, and is a new effort not only  
 " more effectually to secure the payment of the tea duty, but lay a foun-  
 " dation for the enhancing it, and in a like way, if this should succeed,  
 " to lay other taxes on *America*; that it is in its attendants and conse-  
 " quences ruinous to the liberties and properties of themselves and their  
 " posterity; that as their numerous petitions for relief have been re-  
 " jected, the said new act demonstrates an indisposition in ministry that  
 " parliament should grant them relief; that this is the source of their dis-  
 " tress, a distress that borders on despair, and that they know not where  
 " to apply for relief.

" These being the sentiments of the people, it is become the indis-  
 " pensable duty of this board to mention them, that the occasion of the  
 " late demands on Mr. *Clarke* and others, the agents for the *East*  
 " *India* Company, and of the consequent disturbances, might appear.  
 " And we mention them not to justify those disturbances, the authors  
 " of which we have advised should be prosecuted, but to give a just idea  
 " of the rise of them.

" On this occasion justice impels us to declare that the people of this  
 " town and province, though they have a high sense of liberty derived  
 " from the manners, the example and constitution of the mother  
 " country, have till the late parliamentary taxations of the colonies  
 " been as free from disturbances as any people whatever.

" This representation the board thought necessary to be made, prior  
 " to their taking notice of the petition of the agents above-mentioned,  
 " to the consideration of which they now proceed.

" The petitioners beg leave to resign themselves and the property  
 " committed to their care to his excellency and the board, as guardians  
 " and protectors of the people, praying that measures may be directed  
 " to for the landing and securing the tea, &c.

" With regard to the personal protection of the petitioners, the board  
 " have not been informed that they have applied for it to any of the  
 " justices of the peace, within whose department it is to take cogni-  
 " zance of the case of the petitioners and all other breaches of the  
 " peace, they being vested by law with all the authority necessary for  
 " the



“ the protection of his majestys subjects—In the principal instance of  
 “ abuse of which they complain, the board have already advised that  
 “ the authors of it should be prosecuted according to law; and they do  
 “ advise the same in the other instances mentioned in their petition.

“ With regard to the tea committed to the care of the petitioners,  
 “ the board have no authority to take either that or any other merchan-  
 “ dize out of their care, and should they do it or give any order or ad-  
 “ vice concerning it, and a loss ensue, they apprehend they should  
 “ make themselves responsible for it.—With respect to the prayer of  
 “ the petition that measures may be directed to for the landing and  
 “ securing the tea, the board would observe on it, that the duty on  
 “ the tea becomes payable, and must be paid, or secured to be paid on  
 “ its being landed. And should they direct or advise to any measure for  
 “ landing it, they would of course advise to a measure for procuring the  
 “ payment of the duty, and therefore be advising to a measure inconsistent  
 “ with the declared sentiment of both houses, in the last winter session of  
 “ the general court; which they apprehend to be altogether inexe-  
 “ dient and improper.

“ The board, however, on this occasion assure your excellency, that  
 “ as they have seen with regret some late disturbances, and have advised  
 “ to the prosecuting the authors of them, so they will in all legal me-  
 “ thods endeavour, to the utmost of their power, to prevent them in  
 “ future.

“ Whereupon advised that his excellency renew his orders to his ma-  
 “ jestys justices of the peace, sheriffs and other peace officers, to exert  
 “ themselves to the utmost for the security of his majestys subjects, the  
 “ preservation of peace and good order, and for preventing all offenses  
 “ against the laws.”

His excellency thereupon demanded of the council, whether they  
 would give him no advice upon the disorders then prevailing in the town  
 of *Boston*, and it was answered in general, that the advice already  
 given was intended for that purpose.

A true Copy, attest. THOMAS FLUCKER, Secretary.



At a COUNCIL held at the House of the Honourable *William Brattle*, Esq; in *Cambridge*, on *Tuesday*, the 21st Day of *December*, 1773.

Present. His Excellency *Thomas Hutchinson*, Esq; Governour.

*Samuel Danforth*, *Isaac Royal*, *John Erving*, *William Brattle*, *James Bowdoin*, *James Russel*, *James Pitts*, *John Winthrop*, Esqrs.

HIS excellency acquainted the council, that the reason he had summoned them to meet at this time was, that he might have their advice relating to the high-handed riot in the evening of the 16th instant, between the hours of six and nine o'clock, committed by persons disguised and unknown, on board three vessels lately arrived from *London*, lying at a wharfe in the southerly part of the town of *Boston*, known by the name of *Griffins* wharfe—After long debate it was advised that the attorney general be directed to make diligent enquiry into the offense aforesaid, in order to discover the offenders, and that he lay his discoveries before the grand jury for his majestys superior court of judicature, &c. for the county of *Suffolk* at their next term, in order for prosecution.

A true Copy, attest. THOMAS FLUCKER, Secretary.

Hereupon it is to be observed, 1. That by the stat. 16 *Car. I.* cap. 10. entitled, "An act for the regulating of the privy council, and for taking away the court commonly called the *Star-chamber*," it is, among other things, "declared and enacted, that neither his majesty nor his privy council have, or ought to have, any authority by petition to dispose of the goods or chattels of any the subjects of this kingdom." 2. That this provision was made *jus dicere, et non jus dare*, to declare and confirm the common law, and thereby prevent its future violation. 3. That the object of the prayer of *Richard Clarke*, Esq. and others was unlawful. 4. That the governors directions to the council to proceed thereupon were unlawful, and the more extraordinary in him, who had been a long time chief justice of the province.

The powers proper for preventing, suppressing, and punishing outrages being vested in others the council could only give their advice suitable to the occasion, and the due order of law, which they never failed to do.

F I N I S.



At a Council held at the House of the Honourable William  
Bristol, Esq; in Cambridge, on Tuesday, the 21st Day of  
December, 1773.

Present: His Excellency Thomas Hutchinson, Esq; Governor.  
Samuel Danforth, Esq; John King, Esq; John Erving, Esq; William Bristol, Esq;  
Borlase, Esq; James Ruffel, Esq; James Pitts, Esq; John Winthrop, Esq;

**H**IS excellency acquainted the council that the reason he had  
summoned them to meet at this time was, that he might have  
their advice relating to the high-handed riot in the evening of the 20th  
instant, between the hours of six and nine o'clock, committed by per-  
sons disguised and unknown, on board three vessels lately arrived from  
London, lying at a wharf in the fourthly part of the town of Boston,  
known by the name of Griffin's wharf. After long debate it was ad-  
vised that the attorney general be directed to make diligent enquiry into  
the offence aforesaid, in order to discover the offenders, and that he lay  
his discoveries before the grand jury for his majesty's superior court of  
judicature, &c. for the county of Suffolk at their next term, in order  
for prosecution.

A true copy, attested. Thomas Hutchinson, Secretary.

Hereupon it is to be observed, 1. That by the stat. 16 Car. 1. cap. 10.  
entitled, "An act for the regulating of the privy council, and for raising  
away the court commonly called the Star-chamber," it is, among other  
things, "declared and enacted, that neither his majesty nor his privy  
council have, or ought to have, any authority by petition to dispose of  
the goods or chattels of any one subject of this kingdom." 2. That  
this provision was made in order, as was intended, to decide and confirm  
the common law, and thereby prevent its future violation. 3. That  
the object of the prayer of Richard Gaskin, Esq; and others was unlaw-  
ful. 4. That the governors directions to the council to proceed there-  
upon were unlawful, and the more extraordinary in that, who had been  
long time chief justice of the province.  
The power proper for preventing, inspecting, and punishing out-  
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